

Leicester
City Council

MEETING OF THE ADULT SOCIAL CARE SCRUTINY COMMISSION

DATE: THURSDAY, 27 AUGUST 2026

TIME: 5:30 pm

PLACE: Meeting Room G.01, Ground Floor, City Hall, 115 Charles Street, Leicester, LE1 1FZ

Members of the Committee

Councillor March (Chair)

Councillor Cole (Vice-Chair)

Councillors Batool, Joannou, Kaur Saini, Orton, Russell and Sahu

Members of the Committee are invited to attend the above meeting to consider the items of business listed overleaf.

For Monitoring Officer

Officer contacts:

Julie Bryant (Governance Services) Julie.bryant@leicester.gov.uk and Katie Jordan (Governance Services) Katie.jordan@leicester.gov.uk or E-mail: Governance@leicester.gov.uk Address: Leicester City Council, City Hall, 115 Charles Street, Leicester, LE1 1FZ

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If you have any queries about any of the above or the business to be discussed, please contact: Julie Bryant, Katie Jordan or Governance Services on Julie.bryant@leicester.gov.uk or Katie.jordan@leicester.gov.uk Alternatively, email governance@leicester.gov.uk, or call in at City Hall.

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PUBLIC SESSION

AGENDA

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1. WELCOME AND APOLOGIES FOR ABSENCE

To issue a welcome to those present, and to confirm if there are any apologies for absence.

2. DECLARATIONS OF INTERESTS

Members will be asked to declare any interests they may have in the business to be discussed.

3. MINUTES OF THE PREVIOUS MEETING

Appendix A

The minutes of the meeting of the Adult Social Care Scrutiny Commission held on Thursday 25th June 2026 have been circulated and Members will be asked to confirm them as a correct record.

4. CHAIRS ANNOUNCEMENTS

The Chair is invited to make any announcements as they see fit.

5. QUESTIONS, REPRESENTATIONS AND STATEMENTS OF CASE

Any questions, representations and statements of case submitted in accordance with the Council's procedures will be reported.

6. PETITIONS

Any petitions received in accordance with Council procedures will be reported.

7. VERBAL UPDATE ON CQC INSPECTION OF SHARED LIVES

The Strategic Director of Social Care and Education provides a verbal update following the recent CQC inspection of the Shared Lives scheme.

8. EXTRA CARE AND SUPPORTED LIVING: REVIEW OF NEED & DELIVERY FEASIBILITY [Appendix B](#)

The Director for Adult Social Care and Commissioning submits a report presenting the findings of the Extra Care Review of Need and Delivery Feasibility Commission and seeks ASC Scrutiny views on the proposed strategic direction and delivery roadmap for increasing Extra Care and supported housing provision across Leicester.

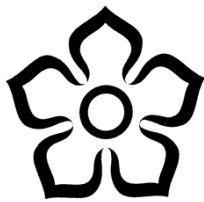
9. OVERNIGHT SHORT BREAKS FOR PEOPLE WITH LEARNING DISABILITIES AND/OR AUTISM [Appendix C](#)

The Director for Adult Social Care and Commissioning submits a report outlining the findings of a review of overnight short breaks for adults with learning disabilities and/or autism and seeks the Commission's views on a proposed improvement programme.

10. WORK PROGRAMME [Appendix D](#)

Members of the Commission will be asked to consider the work programme and make suggestions for additional items as it considers necessary.

11. ANY OTHER URGENT BUSINESS



Leicester
City Council

Appendix A

Minutes of the Meeting of the
ADULT SOCIAL CARE SCRUTINY COMMISSION

Held: THURSDAY, 25 JUNE 2026 at 5:30 pm

P R E S E N T:

Councillor March - Chair

Councillor Batool
Councillor Surti

Councillor Sahu

In Attendance

Assistant City Mayor, Adult Social Care Councillor Dawood

* * * * *

1. WELCOME AND APOLOGIES FOR ABSENCE

It was noted that apologies for absence were received from Councillor Kaur Saini with Councillor Surti substituting. Apologies were also received from Councillor Joannou, Kate Galoppi and Ruth Lake.

2. DECLARATIONS OF INTERESTS

The Chair asked members to declare any interests in proceedings for which there were none.

3. MINUTES OF THE PREVIOUS MEETING

The Chair highlighted that the minutes from the meeting held on **Thursday 23rd April 2026** were included in the agenda pack and asked Members to confirm whether they were an accurate record.

AGREED:

- It was agreed that the minutes for the meeting on **Thursday 23rd April 2026** were a correct record.

4. MEMBERSHIP OF THE COMMISSION 2026/27

The Membership of the Commission was confirmed as follows:

CHAIR	Councillor Melissa March
VICE CHAIR	Councillor George Cole
	Councillor Misbah Batool
	Councillor Manjit Kaur Saini
	Councillor Sarah Russell
	Councillor Hazel Orton
	Councillor Jenny Joannou
	Councillor Liz Sahu
Healthwatch	Kash Bhayani

5. DATES OF THE COMMISSION 2026/27

26th June 2025
28th August 2025
13th November 2025
15th January 2026
12th March 2026
23rd April 2026

6. SCRUTINY TERMS OF REFERENCE

The Commission noted the Scrutiny Terms of Reference.

7. CHAIRS ANNOUNCEMENTS

The Chair advised that she did not have any announcements to make.

8. QUESTIONS, REPRESENTATIONS AND STATEMENTS OF CASE

It was noted that none had been received.

9. PETITIONS

It was noted that none had been received.

10. CARE QUALITY COMMISSION ASSESSMENT: ACTION PLAN UPDATE

The Strategic Director of Social Care and Education submitted a report to provide the Adult Social Care Scrutiny Commission with an update on progress against the Care Quality Commission (CQC) Assessment action plan.

The Assistant City Mayor for Adult Social Care introduced the item and explained that, although no formal recommendations had been made following the Care Quality Commission (CQC) assessment, the Council had developed its own Improvement Action Plan in November 2025. The Action Plan focused on 5 key priority areas, including reducing waiting times and strengthening safeguarding arrangements. It was acknowledged that improvement would take time, however good progress had already been made and regular updates would continue to be provided to the Commission throughout the year.

The Strategic Director presented the report. Key points to note were as follows:

- No formal recommendations had been issued by the CQC following the assessment. However, the Council had developed its own Improvement Action Plan in November 2025.
- The Action Plan focused on 5 key priority areas:
 - Improving the experience of carers
 - Accessible and improved information, advice and guidance
 - Waiting times and timeliness
 - Data and governance
 - Safeguarding
 - Care Market and Quality
- Positive progress had been made across all priority areas, although further work remained.
- Waiting lists had reduced by approximately one third, largely through increased staffing capacity, improved use of resources and changes to assessment processes.
- Improvements had also been made to the accuracy of data recording, providing greater confidence in performance information.
- Work was continuing with other local authorities and specialist data organisations to strengthen data quality, identify gaps and improve reporting ahead of future CQC assessments.
- The ongoing Local Government Reorganisation would not affect delivery of the Improvement Action Plan, with work continuing alongside any future service changes.

In response to questions and comments from Members, it was noted that:

- Progress made in reducing waiting lists was welcomed. It was noted that waiting lists had reduced through a combination of increased staffing capacity, improvements to assessment processes and more accurate data recording, which had also strengthened confidence in the performance information.
- The importance of continuing to improve data quality was discussed. Work was underway with specialist organisations and other local

authorities to strengthen data infrastructure, improve reporting processes and identify any remaining gaps ahead of future CQC assessments. It was suggested that learning from authorities demonstrating good practice should continue where appropriate.

- Carers were highlighted as a key area for further improvement. It was noted that relatively few standalone carers' assessments had been completed compared with the number of carers known to services. Development of the Carers Strategy remained a priority, with greater emphasis on co-production, preventative support and recognising the diverse needs of carers across the city, including the impact on working-age carers and those with intergenerational caring responsibilities.
- Further information was requested on waiting times, including how many people waiting for assessments subsequently required care packages and whether delays had resulted in any adverse outcomes. It was confirmed that a more detailed report on waiting times was being developed, including breakdowns by service area and locality.
- The need for future reports to include further information on accessibility was highlighted, including Easy Read information, translated materials, digital exclusion, respite provision, social contact, communication barriers and frontline staff awareness of voluntary and community sector services. It was confirmed that future reports would provide more detailed thematic updates.
- Adult Social Care debt, billing processes and direct payments were also discussed. It was noted that additional resources had been introduced to strengthen financial support for residents, including assistance with benefits and charging arrangements. Work was also underway to review the effectiveness of the current direct payments approach.

AGREED:

1. That the report be noted.
2. For a report to come to the next meeting on waiting times.
3. For future reports to consider progress at other Local Authorities such as Leeds and Manchester.
4. For the report to become a regular fixture for Scrutiny.
5. For further consideration of working age carers, short breaks, social contact for carers, 'Easy Read' / digital exclusion, frontline staff service knowledge and named workers.

11. PRIORITIES AND PERFORMANCE AMBITIONS Q4 2025-26

The Assistant City Mayor for Adult Social Care introduced the item noting key challenges and priorities, including Leading Better Lives and the impact of AI.

The Strategic Director for Social Care and Education gave a presentation. Key points to note were as follows:

- At the close of the previous year, it had been agreed that a framework of

priority areas and metrics would be created. A pilot had taken place in the previous quarter and formal arrangements would commence in the first quarter for 2026/27.

- The Priority 1 Improvement Plan was on course.
- Priorities included: Post inspections plans, Leading Better Lives, Financials, Equality and Diversity, Strategies on Adult Supported Living, Performance Culture, Quality Assurance Processes. Technology and AI and Local Government Reorganisation.
- Analysis would become more robust and provide granular detail; benchmarking would be included.

In response to member discussions and questions, the following was noted:

- A discussion took place as to whether separate reports should be provided for the Adult Social Care Commission and the Children, Young People and Education Commission. It was agreed that one combined report was suitable.
- The Four Pillars of Prevention were carefully selected following community engagement work. The Pillars being:
 - The Community Offer – including community drops ins and Skills for Life.
 - Partnerships – including co-production, civil society, robust structuring and commitment to health and wellbeing.
 - Self-service / digital offer – including training programmes and the portal and web pages, possibly to sit alongside the Joy App.
 - Ways of working – including commitment to place, early action support and information sharing with staff promoting visibility and wellbeing.
- The Leading Better Lives report could be circulated together with spending information.
- Members were encouraged to add suggestions and request further information as required.

AGREED:

- 1) That the report be noted.
- 2) For the Leading Better Lives report to be circulated.
- 3) For more information to be circulated on Leading Better Lives spending.

12. WORK PROGRAMME

The Chair reminded Members that should there be any items they wish to be considered for the work programme then to share these with her and the governance officer.

13. ANY OTHER URGENT BUSINESS

There being no further business, the meeting closed at **18:30**

Extra Care and Supported Living: Review of Need & Delivery feasibility

ASC Scrutiny Commission

Date of meeting: 27 August

Lead director/officer: Kate Galoppi/Michelle Larke

Useful information

- Ward(s) affected: All
- Report author: Michelle Larke
- Author contact details: michelle.larke@leicester.gov.uk
- Report version number: 1

1. Summary

- 1.1. Leicester City Council commissioned an independent review of current and future demand for Extra Care and Supported Housing together with an assessment of market capacity, investment appetite and delivery options.
- 1.2. The purpose of the commission was to understand and verify the scale of need within Adult Social Care for people with care, support and housing needs and the practical route to delivery supporting the Council's [ten-year strategy for supported living and extra care](#).
- 1.3. The original strategy was developed and adopted during a period of significant external disruption, including the COVID-19 pandemic, which affected development activity and investment decisions. In addition, delivery has been impacted by competing demands on land use, changing market conditions, funding availability, and the complexity of bringing together housing, planning and care requirements within a single delivery programme. The purpose of the independent review was therefore to reassess demand, test market appetite, review site opportunities and establish a more deliverable programme approach building on the collaboration that exists between council departments.
- 1.4. The roadmap therefore focuses on creating the conditions required to accelerate delivery through a clearer pipeline, stronger governance arrangements and an investment prospectus.
- 1.5. Despite these challenges it should also be noted that whilst the original delivery profile has not been achieved, partly due to a failed procurement, additional supported living and extra care accommodation has been delivered (75 units between 2021 to date). ASC also currently has access to approximately 698 units across the city, with a further 142 units expected by 2027/28
- 1.6. This report presents the findings of the Extra Care Review of Need and Delivery Feasibility Commission (see [Appendix A](#) for an exec summary ppt) and seeks ASC Scrutiny views on the proposed strategic direction and delivery roadmap (Appendix B) for increasing Extra Care and supported housing provision across Leicester.
- 1.7. Key headlines from the commission suggest that

- 1.7.1. the scale of need is clearly evidenced – the demand analysis identifies a requirement for 684 to 1111 additional specialist, supported and extra care housing units by 2031.
- 1.7.2. The assessment focuses on need to 2031 as this aligns with current planning and strategic timescales. The roadmap is intended to establish a long-term delivery programme, with future demand reviewed regularly and plans updated as needs change.
- 1.7.3. market engagement confirms that Leicester is a widely recognised as an investable location
- 1.7.4. A cohort led site assessment translates both identified need and market insight into a prioritised and deliverable pipeline based on a structured evaluation of 33 Local Plan sites. Of these, the report identifies a shortlist of six sites that present priority opportunities for ASC.
- 1.7.5. These sites could form part of an investment prospectus as they represent sites which carry the lowest relative planning and build risks and offer the strongest alignment with LCC's Social Care and Education (SCE) strategic commissioning goals. This now relies on good collaboration with planning and housing to agree how sites identified can be allocated to achieve the growth needed to support communities recognising the pressure on the housing register.
- 1.7.6. The programme will also consider the implications of Local Government Reorganisation as these become clearer, and as future requirements become clearer.

2. Recommended actions/decision

- 2.1. ASC Scrutiny is asked to:
 - 2.1.1. Note the headline findings of the Extra Care Review of Need and Delivery Feasibility Exec Summary ([Appendix A](#))
 - 2.1.2. Recognise the scale of future demand and the identified gap in provision.
 - 2.1.3. Support the development of an Extra Care and Supported Living delivery programme.
 - 2.1.4. Note the proposed roadmap (Appendix B) and associated governance arrangements, noting the collaboration with colleagues in housing and planning to ensure a coordinated approach which achieves consensus on priority sites for ASC (with a focus in the short term on the six priority sites), both strategic and non-strategic.
 - 2.1.5. Agree to receive a further, future progress report outlining:
 - Further market engagement activity.
 - Development of the investment prospectus.

- Progress on priority sites once agreement is formally in place
- Proposed procurement and partnership models.

3. Scrutiny / stakeholder engagement

- 2.2. The independent review was commissioned to assess future demand, market capacity and delivery opportunities. As such, the work focused on demand analysis, site assessment and engagement with providers, operational teams, health colleagues, commissioners, housing and planning stakeholders. Co-production with people who draw on support and their carers will form a key part of the next phase of work, ensuring that future accommodation models, service design and delivery plans are informed by lived experience.
- 2.3. Finally, both strategic directors, and directors across ASC & Commissioning and Planning were consulted as part of a check and challenge process.

4. Background and options with supporting evidence

- 2.4. Leicester City Council commissioned an independent review of current and future demand for Extra Care and supported housing together with an assessment of market capacity, investment appetite and delivery options.
- 2.5. This review allowed for an objective and independent review of market appetite and willingness, validation of our demand for specialist housing and a cohort led site assessment to understand how we might move forward with a building programme. This project provides an important foundation for next steps which is set out in the roadmap at Appendix B.
- 2.6. The review identified a gap between projected demand and available provision, driven by demographic change, increasing complexity of need, and the ambition to support more people to live independently in community-based settings in line with our Care Act duties and strategic ambitions as a council.
- 2.7. The assessment of demand combines a refresh of the previous demand forecast with a new methodology which targets hidden unmet need. This was informed by local data, wider literature, policy and benchmarking, and incorporated further sense checking of the data through stakeholder workshops. The analysis undertaken demonstrates that whilst current activity suggests lower demand (which is in line with our own council led demand assessment), this more complete assessment indicates that an increase of provision is required to meet both our current and future need.
- 2.8. The strong message from the market was that Leicester is an attractive location for investment and development, with strong interest from housing providers, registered providers, developers and care operators.

2.9. The review demonstrates that Leicester has a significant opportunity to increase Extra Care and supported living provision and improve outcomes for people. The challenge is not a lack of demand or market interest, but the need for a coordinated programme of market engagement, site readiness, governance and delivery. Adoption of the proposed roadmap (Appendix B) will provide the strategic framework required to move from evidence and aspiration to tangible delivery and increased accommodation capacity over the next three years and beyond.

2.10. Headline findings include:

- By 2031 Leicester will need **684–1,111** more units of accommodation (Extra Care and supported housing).
- Noting that the range is necessary to show potential unmet need based on the data available and including estimates of hidden demand. Future, more detailed work could test specific assumptions to narrow down a more precise level of need
- Delivery of the identified priority sites could make a meaningful contribution towards addressing the delivery gap identified through the demand analysis. Further work is needed to ascertain how many units these sites could achieve but a low to high bound estimate suggests between 120 units and 240 units might be achieved.
- Strong evidence that delivery can be accelerated through earlier market engagement, a programme-based approach to procurement, and greater certainty (and visibility via an investment prospectus) around the Council's future development pipeline.

2.11. The findings reinforce the Council's wider Adult Social Care ambitions to:

- Promote independence and prevention.
- Reduce reliance on residential care where appropriate.
- Improve housing choice for older people and adults with support needs.
- Deliver better outcomes through integrated housing, health and care solutions.
- Secure long-term value for money through strategic commissioning and market development.

2.12. The review provides a clear opportunity for Leicester City Council to reposition itself as a strategic partner and market enabler, creating the conditions required to attract investment and increase the pace of delivery.

Next steps

2.13. As per the roadmap – our next steps are to ensure we are communicating a clear and investable pipeline via an investment prospectus. This will ensure the market has early visibility of sites, their scale and funding context enabling

them to align their investment decisions and Homes England bids with the council's anticipated programme.

- 2.14. Ongoing market engagement is also key, and the roadmap suggests a key action is establishing a forum to continue those strategic discussions with the market. This is planned for September.

Governance, funding, partnership and commissioning approaches

- 2.15. Whilst collaboration across key departments has been in place for some time in relation to progressing opportunities for new developments supporting ASC, this report and the roadmap suggest that formal ownership of this programme is shared across Adult Social Care, Housing and Planning. This recognises that successful delivery requires coordinated action across departments. The governance arrangements established will provide collective oversight of site prioritisation, investment decisions and programme delivery.
- 2.16. This collaborative cross-departmental approach will also support informed decision-making, helping to bring forward the right schemes in the right locations to meet identified need and improve outcomes for Leicester residents.
- 2.17. In relation to funding, this report also recognises that Providers are actively reviewing their investment pipelines, and the new round of Homes England funding presents a significant source of capital for supported and specialist housing delivery. This is our preference for funding schemes, so work is being done to ensure we are well positioned to maximise this opportunity.
- 2.18. Extra Care and Supported Living schemes support independence and better outcomes for residents but typically require more specialist design and infrastructure than conventional housing, making delivery more complex.
- 2.19. Delivering additional Extra Care and Supported Living schemes will require a combination of funding, partnership and commissioning approaches. National and local experience indicates that successful schemes are typically supported through:
- 2.19.1. Effective partnership working across the Council, including consideration of how public assets and land can be used to support the delivery of specialist housing where this aligns with corporate priorities and delivers value for residents.
 - 2.19.2. Access to external capital funding opportunities, particularly through programmes such as Homes England's Social and Affordable Homes Programme, alongside other public sector investment where there is a clear housing, health and care benefit.
 - 2.19.3. Clear commissioning intentions and long-term partnership arrangements which provide confidence that schemes will be well utilised and meet identified local need.

- 2.19.4. Development models that maximise overall scheme viability, including opportunities to combine specialist housing with other complementary housing or community uses where appropriate.

Managing ongoing and future risks to delivery

- 2.20. Ultimately our approach via our roadmap will be to reduce uncertainty by offering the market commercial clarity to try and reduce risks to delivery.
- 2.21. Demand will also continue to be reviewed over time, ensuring that our accommodation strategies, ASC commissioning intentions and housing plans continue to take account of and respond to changing needs beyond 2031. Future delivery plans will also be shaped by the developing implications of Local Government Reorganisation (LGR). This is specifically included within Phase 2 of the roadmap to ensure emerging LGR proposals are factored into future delivery planning.
- 2.22. As the programme is formally mobilised, risks relating to funding, planning, market delivery, governance, site viability and LGR will be captured through programme management arrangements and regularly reviewed through the proposed governance structure.
- 2.23. This report does not seek approval for individual development schemes. Any future site-specific proposals will be brought forward through separate business cases and will be subject to detailed financial appraisal, risk assessment and the Council's established governance and decision-making processes.

5. Financial, legal, equalities, climate emergency and other implications

5.1 Financial implications

This report sets out a review and delivery feasibility of the additional demand for Extra Care and Supported Housing, the market appetite to meet that demand, and a potential pipeline of sites that could be developed to deliver future units.

The report identifies that between 684 to 1111 additional specialist, supported and extra care housing units may be needed by 2031. This could have significant implications for future resource planning. However, this report is not seeking to commit the Council to any specific expenditure at this point. The recommendations are to note the scale of demand, develop a delivery programme and to receive future progress reports.

Substantial future capital investment will be required if the Council and its delivery partners are to address the additional demand identified for specialist housing provision. The delivery model will need to consider external investment by partners and the Council's own capital resources. Joint ventures, development partnerships or other delivery models may be considered through strategic commissioning and market development to secure value for money for the Council. The feasibility report indicates that Leicester is viewed positively by investors and providers which creates an opportunity to secure significant levels of third-party capital investment.

The delivery programme should also take into account the ongoing annual revenue costs. Increasing the number of Extra Care and Supported Living accommodation will require commissioning of care and support services within new schemes through the Supported Living Framework. Procurement and legal considerations will need to be checked and clarified.

Whilst more Extra Care and Supported Living provision has the potential to provide a cost-effective alternative to higher-cost care settings, such as residential care, the increased cost of the Framework will need to be considered within the overall budget envelope for Adult Social Care placement costs.

The delivery programme should bring forward each scheme-specific business case so that financial appraisal can be done on each one and formal approval sought through the Council's governance processes.

Signed: Mohammed Irfan, Head of Finance

Dated: 17 August 2026

5.2 Legal implications

There are no immediate legal implications arising from the recommendations within the report. The proposed delivery roadmap is however likely to involve procurement, property and development arrangements, funding, nomination arrangements as well as care and support provision, all of which will require separate legal consideration.

Any commissioned activity must comply with the Procurement Act 2023 and the Authority Contract Procedure Rules, likewise consideration may need to be given on property and planning matters, subsidy control. Legal Services should be engaged at an early stage as proposals for individual sites are developed.

Signed: Mannah Begum, Principal Solicitor, Commercial Legal Team.

Dated: 21st July 2026

5.3 Equalities implications

When making decisions, the Council must comply with the public sector equality duty (PSED) (Equality Act 2010) by paying due regard, when carrying out their functions, to the need to eliminate unlawful discrimination, advance equality of opportunity and foster good relations between people who share a 'protected characteristic' and those who do not.

Protected characteristics under the public sector equality duty are age, disability, gender re-assignment, pregnancy and maternity, marriage and civil partnership, race, religion or belief, sex and sexual orientation.

This report presents the findings of the Extra Care Review of Need and Delivery Feasibility Report. It identifies a current shortfall in provision, which may already be disproportionately affecting disabled people and older residents.

The proposal is expected to have a positive impact on equality by increasing the supply of suitable housing for people with care and support needs, many of whom share protected characteristics under the Equality Act 2010. The primary beneficiaries are likely to include, older people, disabled people, including those with physical, sensory, learning disabilities and mental health needs. And also, other groups experiencing disadvantage in accessing appropriate housing, including some ethnic minority communities. Increasing the availability of Extra Care and supported living accommodation can help support people to live independently for longer and provide more choice and control over living arrangements.

Overall, the programme has the potential to deliver positive equality outcomes, it is important that inclusive design and engagement are embedded in the next phase of delivery.

Signed: Equalities Officer, Surinder Singh, Ext 37 4148

Dated: 21 July 2026

5.4 Climate Emergency implications

In order to meet the council's climate emergency commitments, it is very important that all new housing built in the city is 'climate ready'. This means:

- it is energy efficient - ensuring low running costs as well as lower carbon emissions.
- it is all-electric – ensuring it will become 'net zero carbon' in operation when the national grid reaches net zero. Ideally a heat pump system would provide the heating and hot water.
- it has solar PV panels contributing to the electricity needs of the building.
- careful design is used to avoid overheating during summer heatwaves, using 'passive' measures such as external shading and cross-ventilation to avoid or limit the need for air conditioning, and

- the impact of the construction materials is reduced by using sustainable and lower carbon materials, minimising construction waste and designing the building to be easy to repurpose in the future if needed, or for the materials to be reused or recycled.

If the council directly commissions or promotes the creation of new Extra Care or Supported Living Accommodation, it should use its control or influence to ensure that the design meets the above requirements, which also feature in the new Local Plan policies on climate change.

Signed: Duncan Bell, Change Manager (Climate Emergency) Energy and Sustainability Service

Dated: 21st July 2026

5.5 Other implications (You will need to have considered other implications in preparing this report. Please indicate which ones apply?)

6. Background information and other papers:

N/A

7. Summary of appendices:

Appendix A: Extra Care: Delivery Roadmap and Exec Summary Briefing

Appendix B: Proposed Extra Care and Supported Living Roadmap

8. Is this a private report (If so, please indicate the reasons and state why it is not in the public interest to be dealt with publicly)? No

3. Is this a “key decision”? If so, why? No

Appendix A: Extra Care: Delivery Roadmap and Exec Summary Briefing



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Appendix B

Proposed Extra Care and Supported Living Roadmap

A phased approach for Leicester, strengthening our delivery and attracting sustainable investment

Phase 1: Establish Foundations July to December 2026 (0-6 months)

Objective: Create the conditions for programme mobilisation and investment

1. Develop and publish an Extra Care & Supported Living Investment Prospectus setting out:
 - Demand evidence
 - Pipeline opportunities
 - Priority development sites for ASC
 - Expected delivery timescales
2. Establish a cross-council group able to collaborate around priority sites to ensure agreement is reached and work is progressed. This will involve: ASC, Housing, Planning, Estates, Legal, Procurement and Finance.
3. Launch a structured forum which facilitates provider engagement with registered providers, care operators, developers, investors and Homes England.
4. Review and identify any procurement barriers highlighted by the report and from previous exercises.

Success measures

- ✓ Investment prospectus published
- ✓ Governance arrangements established
- ✓ Provider engagement forum implemented
- ✓ Priority sites for ASC agreed

Phase 2: Unlock Priority Sites January 27 to July 2028 (6-18 months)

Objective: Convert market interest into deliverable schemes

1. Undertake detailed feasibility assessments of identified priority sites and consider impacts of LGR
2. Complete site-specific viability and delivery modelling
3. Finalise commercial options and understand any partnership opportunities
4. Understand route to market opportunities on a programme basis versus site-by-site procurements
5. Agree nomination and care model principles with stakeholders.
6. Ensure exec sign off on approach - key decision point for next steps in delivering key builds.

Success measures

- ✓ Development partners identified
- ✓ At least one priority scheme moved into procurement or delivery
- ✓ Development programme approved

Phase 3: deliver and scale July 28 onwards (18-36 months)

Objective: Build a sustainable long term Extra Care and Supported Living development programme

1. Commence delivery of first wave schemes
2. Monitor performance, costs and outcomes from developments achieved
3. Expand pipeline using lessons learned
4. Align future accommodation commissioning strategies with housing growth plans
5. Maintain ongoing market engagement to support investment

Success measures

- ✓ First wave schemes under construction
- ✓ Measurable increases in Extra Care capacity and identified gaps in portfolio have a plan to deliver
- ✓ Market reports improved market confidence and partner participation
- ✓ Reduced projected accommodation shortfall

Our vision: to create a thriving Extra Care and Supported Living market that delivers high quality homes, supports independence and meets Leicester's growing and changing needs.

LEICESTER CITY COUNCIL

Supported Living & Extra Care: Delivery Roadmap



Leicester
City Council

ASC Scrutiny Commission
Briefing

Aug 2026

Background and Summary

The strategy set an ambitious 10-year delivery target...

396

Units to be achieved
through the 2021-31
strategy

75

Units delivered
since 2021

142

Further units will be
achieved by 27/28

- Original phasing was 196 units by 2022; 66 units 2022-26; 134 units 2026-31.
- The Council has not met the original delivery profile but has created additional accommodation and has access to a wide range of supported living and extra care across the city.
- This includes a pipeline of accommodation that will deliver additional planned units by 27/28.
- ASC currently has access to around 698 units across our wide and varied portfolio of supported living and extra care, supporting people to live independently in a community setting.

Recognising the opportunity to reset our thinking and relationships with our external developer market, an independent review of current and future demand for Extra Care and Supported Housing together with an assessment of market capacity, investment appetite and delivery options was commissioned.

The commission was an opportunity to review our demand, site opportunities and market interest and understand the practical route to delivery.

Key highlights

Top 3

Leicester's rank in Anchor's national investment priorities

24

Care providers willing to keep working with the Council

£39bn

SAHP 2026–2036, with allocations announced later this year.

c.£2,400

Potential average annual NHS and social care saving per extra care resident

What the market and site appraisal indicated

- **88%** overall interest in investing in Leicester...
- **66%** “very interested” in immediate investment...
- Site analysis on the 33 local plan sites has given us a list of six priority sites
- We understand the key financial levers to support commercial viability.

What are we doing next

- Created governance internally to achieve consensus around sites.
- Ensuring we have a visible pipeline linking demand to specific sites.
- Building our case for investment.
- Understanding the impacts of LGR.

Roadmap will help us determine...

Governance

Determining our internal route to delivery and appropriate governance to support collaboration with housing.

Pipeline

Which sites we are committing to extra care and supported housing, and in what order...

Capacity & Confidence

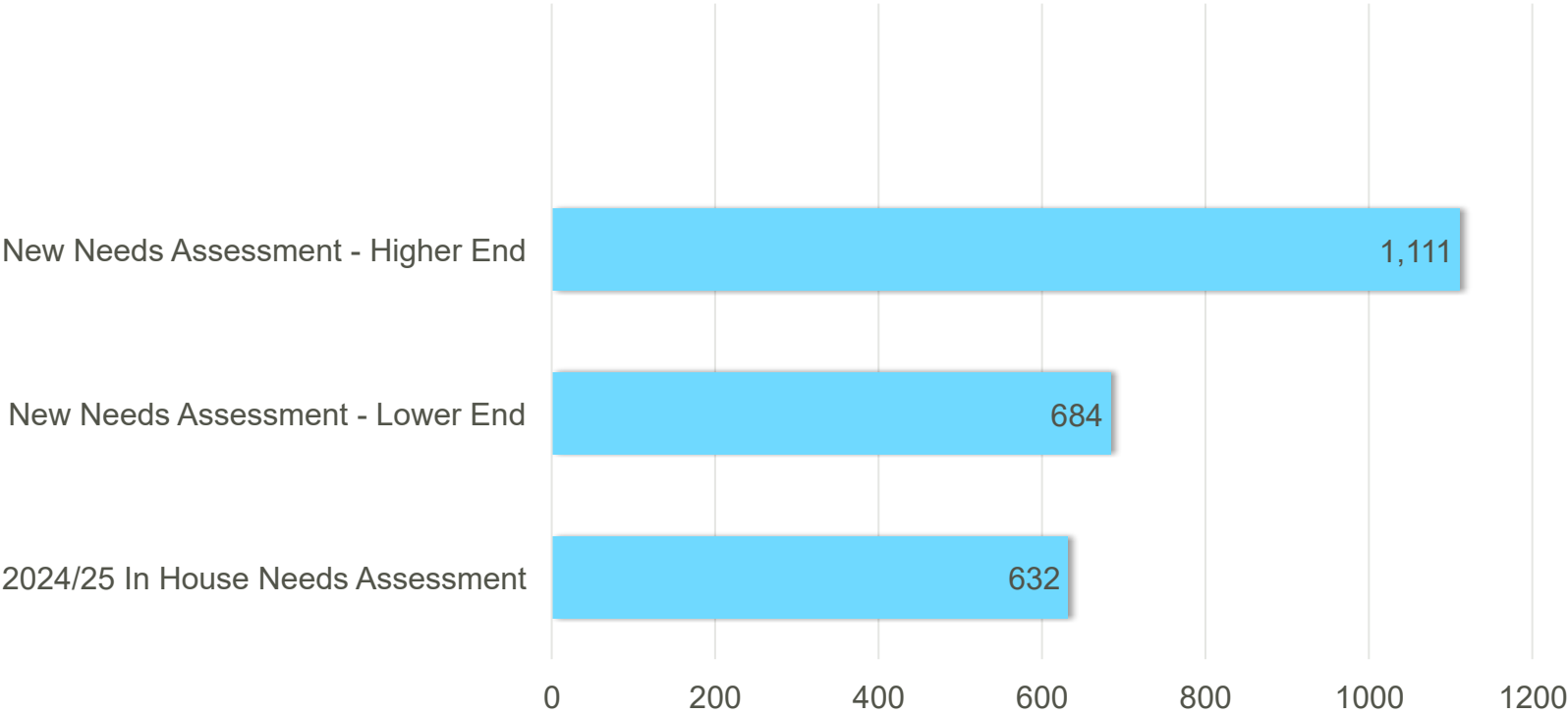
Create the conditions to build market confidence and secure delivery for the city.

Demand Analysis

Findings

Number of additional units of specialist housing
inc. extra care by 2031...

22



Based on most recent data

Tests known, unmet & hidden need

Asked what better-fit provision could unlock

Offers a range: high confidence low end & plausible numbers high end

Extra Care and Supported Living Roadmap

Phase 1: Establish Foundations

July to December 2026
(0–6 months)

Objective

Programme mobilisation & investment

- Develop and publish an Extra Care & Supported Living Investment Prospectus setting out:
 - Demand evidence
 - Pipeline opportunities
 - Priority sites for ASC
 - Expected timescales
- Establish a cross-Council group to agree priority sites
- Launch structured provider engagement

Phase 2: Unlock Priority Sites

January 2027 to July 2028
(6–18 months)

Objective

Convert market interest into deliverable schemes

- Undertake assessments of priority sites and consider impacts of LGR.
- Complete site-specific viability and delivery modelling.
- Understand route-to-market opportunities & agree nomination and care model principles
- Secure executive sign-off

Phase 3: Deliver and Scale

July 2028 onwards
(18–36 months)

Objective

Build a sustainable long-term development programme

- Commence delivery.
- Monitor performance, costs and outcomes from developments achieved.
- Expand the pipeline using lessons learned.
- Align future accommodation commissioning strategies with housing growth plans.
- Maintain ongoing market engagement

Our vision: create a thriving Extra Care and Supported Living market that delivers high-quality homes, supports independence and meets Leicester's growing and changing needs.

Next Steps and any questions

1

Establish a cross-Council governance process for site and investment decisions and seek sign off on approach.

2

Refine the site pipeline and determine use, sequencing and delivery route for each opportunity.

3

Continue structured engagement with housing providers and care providers.

4

Develop a programme proposition linking demand to specific sites and opportunities.

5

Engage Homes England on the full specialist and affordable housing programme.

6

Develop an investment case for extra care and supported housing.

7

Bring procurement colleagues in to advise on packaging, frameworks and call-off options.

8

Test the pipeline and procurement approach with the market before formal procurement.

9

Maintain a focus on outcomes and avoid over-prescribing design before provider involvement.

10

Align planning, care commissioning and housing requirements from the outset.

Overnight short breaks for people with learning disabilities and/or autism

For consideration by:

Adult Social Care Scrutiny Commission

Date: 27 August 2026

Lead director: Kate Galoppi

Useful information

- Ward(s) affected: All
- Report author: Leanne Karczewski
- Author contact details: Leanne.Karczewski@leicester.gov.uk
- Report version number: 1.0

1. Summary

- 1.1** Short breaks are an important part of Leicester's support offer for adults with learning disabilities and/or autism (LDA) and their unpaid carers. They help unpaid carers maintain their wellbeing and continue in their caring role, whilst providing people with opportunities for independence, social inclusion, community participation and meaningful activities.
- 1.2** Short breaks can be delivered in a variety of ways, including overnight stays in residential care, Shared Lives, supported living, day opportunities, domiciliary care and Direct Payments.
- 1.3** People with learning disabilities and/or autism in Leicester already access short breaks through a range of provision. However, engagement with unpaid carers, families, people who draw on support and operational teams identified opportunities to improve the overnight short breaks offer and make information about available support clearer and easier to access.
- 1.4** The recommendations set out in this report are informed by evidence from the Joint Strategic Needs Assessment (JSNA) and a review of short break activity, utilisation and demand across the city (Appendix A).
- 1.5** Work is already underway to improve information and access to support. A dedicated joint health and social care funded Short Breaks Commissioner will lead the development of an accessible short breaks directory, setting out the available provision, eligibility criteria and routes into support. This work is being delivered in partnership with the Learning Disabilities and Autism Collaborative.
- 1.6** The review found that a range of short break provision is already available and being used, the provider market is relatively stable, and there are opportunities to make better use of existing provision. It also identified the need for improved forecasting, data quality and planning across Children's Services, Preparing for Adulthood and Adult Social Care to support future commissioning decisions.
- 1.7** Feedback from unpaid carers and people who draw on support highlighted:
- uncertainty about eligibility and charging arrangements;
 - difficulties finding clear information about available support;
 - the importance of accessible, person-centred and enjoyable short breaks;
 - the importance of maintaining independence and supporting family wellbeing.

1.8 The review also identified a number of areas requiring improvement:

- stronger forecasting and commissioning intelligence between Children's Services, Preparing for Adulthood and Adult Social Care;
- improved understanding of unmet need;
- a wider range of culturally responsive overnight short breaks and options for younger adults;
- provision that can better meet complex environmental, sensory and behavioural support needs;
- improved understanding of future demand from autistic people with complex needs.

1.9 If these issues are not addressed, there is a risk that unpaid carers may be less able to sustain their caring role, increasing the likelihood of crisis support and emergency placements. There is also a risk that future commissioning decisions will be made without a clear understanding of demand, unmet need, market capacity and future service requirements.

1.10 This report presents the findings of the short breaks review and identifies a number of areas that Members may wish to consider. The report invites the Adult Social Care Scrutiny Commission to review the evidence and provide any recommendations that the Lead Member may wish to take into account before determining future priorities for the development of the Leicester's overnight short breaks offer for people with learning disabilities and/or autism.

1.11 The proposed programme will strengthen Leicester's short breaks offer by improving access to information, supporting unpaid carers, improving commissioning intelligence and ensuring future decisions are informed by a robust understanding of need, demand and market capacity. It will help ensure Leicester's short breaks offer remains accessible, responsive and sustainable for people with learning disabilities and/or autism and their unpaid carers.

2. Matters for Scrutiny Consideration

Scrutiny is asked to:

2.1 Comment on the overall direction of travel for the development of Leicester's short breaks offer for adults with learning disabilities and/or autism.

2.2 Comment on the development of a clearer and more consistent pathway into overnight short breaks for adults with learning disabilities and/or autism, including a single referral, brokerage and commissioning approach. The pathway will be developed during 2026-2027 with implementation by March 2027.

2.3 Comment on the publication and promotion of a co-produced Leicester, Leicestershire and Rutland (LLR) Adult Short Breaks Directory by Autumn/Winter 2026. The directory will be produced in accessible formats and widely promoted to improve awareness of available support.

2.4 Comment on the implementation of a Short Breaks Improvement Plan to strengthen data quality, forecasting, performance reporting, commissioning intelligence and understanding of unmet need across Children's Services, Preparing for Adulthood and Adult Social Care.

2.5 Comment on the development of a joint children's and adults' short breaks options appraisal to improve transition planning and explore how future short break provision can better meet the needs of young people aged 14-25. The options appraisal will be completed in Autumn/Winter 2026 for leadership review by the end of January 2027.

2.6 Support the development of a specialist autism short breaks options appraisal, co-produced with the LDA Collaborative, unpaid carers and people who draw on support, to improve understanding of future demand and potential service requirements for autistic people with complex needs. This work will be led by the jointly funded LLR Short Breaks Commissioner currently in the process of being appointed.

2.7 Provide any additional recommendations that Lead Member may wish to consider before making decisions regarding future commissioning priorities.

3. Background and options with supporting evidence

3.1 Short breaks are recognised as a vitally important way of keeping people safe and well, both unpaid carers and people who draw on the support. They can help unpaid carers sustain caring responsibilities, prevent crisis, improve wellbeing as well as supporting the people who use them to access opportunities that promote independence, wellbeing, socialising and fun activities. Improving the short breaks offer is a key priority for Leicester City Council and forms part of the wider programme of improvement following the 2025 CQC inspection.

3.2 The Care Act 2014 places responsibilities on local authorities to assess needs, support unpaid carers and promote wellbeing - overnight short breaks form an important part of this preventative offer. Leicester's population is highly culturally diverse, so for overnight short breaks a "one size fits all" approach is unlikely to meet current and future need - short breaks support will need to be more flexible and responsive. The short breaks that the Council has on offer will need to be person centred, culturally competent, safe and an enjoyable positive experience for the person using it.

3.3 The recently updated chapters for Learning Disabilities and Autism in the Leicester City Joint Strategic Needs Assessment provides the strongest evidence base Leicester has had to date regarding the needs of people with learning disabilities and autistic people. This work identifies a number of areas that are relevant to the short breaks and support the thinking for the proposals set out in this report. The main issues identified in the JSNA that impact on the work include:

- ongoing health inequalities;
- barriers to accessing support;
- increasing demand for services;
- unmet need;
- importance of support for unpaid carers;

- a need for accessible and culturally responsive support

3.4 To build on these themes taken from the JSNA, a detailed review of short breaks activity was undertaken covering the period 2023/24 to 2025/26. This review has considered short breaks utilisation, provider activity, Direct Payments, demographics, unpaid carers, complex support needs and future demand indicators. Below is a summary of the review findings to illustrate the need for the proposed work.

3.5 Utilisation of Overnight Short Breaks for people with LD

The table below illustrates that only around 4% of adults with a learning disability receiving Adult Social Care support accessed overnight short breaks. However, utilisation increased year on year and increased by approximately 32% during 2025/26.

Financial Year	Adults receiving ASC support	People accessing overnight short breaks
2023/24	1,189	44
2024/25	1,180	53
2025/26	1,221	70

Whilst utilisation remains relatively low, engagement undertaken as part of the review suggests that this does not necessarily indicate a lack of need. Feedback from unpaid carers and people who draw on support identified uncertainty regarding eligibility, charging arrangements and available provision. The review also found that information is fragmented and access routes are not always clear or consistent. These factors may contribute to lower utilisation and support the rationale for developing a clearer pathway and improving information through the Adult Short Breaks Directory.

3.6 Direct Payments for people with LD

The table below illustrates that approximately 40% of all short breaks activity was delivered through Direct Payments, highlighting the importance of maintaining personalised routes alongside commissioned provision.

Financial Year	Commissioned	Direct Payment
2023/24	28	16
2024/25	30	23
2025/26	43	27

3.7 Complexity of Need

The increasing number of people with learning disabilities and autism requiring enhanced support arrangements indicates growing complexity of need and has implications for future commissioning, workforce planning and provider capacity. The table below illustrates that the number of people who require an enhanced level of support is growing, particularly for people who require additional 1:1 hours.

Support Requirement	23/24	24/25	25/26
1:1 Support	0	7	17
2:1 Support	0	1	4
Other Enhanced Support	24	23	23

While the overall number of people accessing overnight short breaks remains relatively low, the review demonstrates that the complexity of support required is increasing. The number of people requiring additional 1:1 support increased from 7 to 17 between 2024/25 and 2025/26, whilst the number requiring 2:1 support increased from 1 to 4. This suggests that future commissioning requirements may be driven as much by increasing complexity and specialism as by overall numbers of people requiring support.

3.8 The review has highlighted a number of strengths in the way that Adult Social Care is currently providing short breaks:

- commissioned provision is available;
- Direct Payments are being utilised;
- a range of providers are operating in the short breaks market;
- Overnight short breaks are available for people with Profound and Multiple Learning Disabilities and complex support needs through Mosaic 1898's short breaks provision in Whetstone, and through an SLA with Leicestershire County Council's in house short breaks provision, including a PMLD offer at Carlton Drive in Wigston.
- The soon to be mobilised Pseudo Dynamic Purchasing System for residential and nursing care providers across LLR has provided an opportunity for us to better quality assure support for people with more complex support needs. There is now a specification in place which sets out clear expectations of person-centred support for people with Learning Disabilities, autism and more complex physical and mental health support needs.

3.9 The table below illustrates the number of residential care providers providing overnight short breaks to people with LDA. The market appears relatively stable, and provider numbers increased during the most recent year. Of the providers that have delivered short breaks across the review period, several are already operating through or progressing through PDPS arrangements.

Financial Year	Residential LD Providers Providing overnight short breaks
2023/2024	19
2024/2025	16
2025/2026	22

3.10 Future demand indicators - data flow to inform adults' commissioning decisions

3.10.1 The review reinforces the need for stronger forecasting arrangements and earlier planning for future short breaks demand, particularly where people's support needs are likely to be complex. This data will also be invaluable in informing demand for other adult's services such as specialist supported living accommodation and support and day opportunities.

3.10.2 Current forecasting arrangements do not provide a single view of future short break demand across Children's Services, Preparing for Adulthood and Adult Social Care. Whilst available transition data identifies annual cohorts entering adulthood, it does not currently enable the Council to understand likely future demand for overnight short breaks, levels of complexity, autism-specific requirements, geographical demand or cultural requirements. Strengthening forecasting arrangements is therefore a key priority of the improvement programme.

3.11 Complex Autism and Overnight Short Breaks

3.11.1 An emerging area of need relates to autistic people with complex support requirements. Evidence from the JSNA, Preparing for Adulthood activity, Autism and Neurodiversity engagement work, and operational intelligence suggests that some autistic people require support arrangements that differ from traditional learning disability short breaks services. While there is currently insufficient evidence to quantify demand, there is sufficient intelligence to indicate that this area requires further investigation.

3.11.2 The review highlights that future demand is not solely determined by the number of people requiring support. Increasing complexity of need, alongside intelligence from operational teams indicates a need to better understand the support requirements of autistic people with complex needs and the implications for future commissioning.

3.11.3 This report is not proposing the development of a specialist autism short breaks service at this stage. Instead, the review identifies an opportunity to undertake a joint health and social care options appraisal to better understand future demand and potential service requires. Members are invited to comment on whether this would be a helpful next step. The appraisal will bring together JSNA evidence, engagement findings, Preparing for Adulthood data, operational intelligence and market intelligence to determine whether future specialist provision is required and, if so, what form it should take. This appraisal will also provide useful commissioning intelligence for other support services such as Day Opportunities and Supported Living provision that specialise in supporting autistic people.

3.11.4 The options appraisal will consider how the current short breaks offer can better meet the needs of autistic people with complex support requirements and reduce the risk of crisis, placement breakdown and avoidable hospital admissions. Areas for consideration may include:

- sensory-friendly environments;
- specialist staffing models;
- autism-specific community opportunities;
- positive behaviour support approaches; and
- highly personalised support arrangements.



3.12 Summary of Areas Requiring Improvement

3.12.1 The review does not conclude that Leicester lacks short break provision. A range of short break options are available, and the provider market is relatively stable. However, the review identifies opportunities to strengthen the overall short breaks system to ensure it remains accessible, sustainable and responsive to future demand. The key issues identified are:

- information about short breaks is fragmented and difficult for people to navigate;
- access routes and eligibility arrangements are not always consistent;
- current recording and reporting arrangements do not provide a complete understanding of unmet need or outcomes;
- information held across Children's Services, Preparing for Adulthood and Adult Social Care is not brought together in a way that supports effective forecasting and future planning; and

- further work is required to understand future demand, particularly for people with complex support needs and autistic people who may require different support arrangements.

Taken together, these findings indicate a need to strengthen information, pathways, data quality, forecasting and commissioning intelligence before future decisions are made regarding the sufficiency or expansion of provision.

4.0 Commissioning Intentions and Next Steps

4.1 This review does not identify a clear requirement for additional overnight short break provision at this time. Leicester already has a range of short break options available and a relatively stable provider market. However, the review highlights opportunities to strengthen information, access, forecasting and commissioning intelligence to ensure the short breaks offer continues to meet current and future need.

The Council's ambition is to develop a coordinated short breaks system that:

- provides clear information and advice;
- offers a consistent and accessible route into support;
- supports unpaid carers and promotes independence;
- makes effective use of existing provision and Direct Payments;
- plans effectively for future demand; and
- supports future service development where evidence demonstrates a need.

4.2 Proposed Improvement Programme and Milestones

The Commission is invited to consider whether it wishes to recommend that the Lead Member gives further consideration to the following improvement programme:

Improvement Area	Key Deliverable	Target Date
Information and awareness	Publish and promote the Leicester, Leicestershire and Rutland Adult Short Breaks Directory	Autumn/Winter 2026
Access and pathways	Develop and implement a clearer and more consistent overnight short breaks pathway	March 2027
Data quality and forecasting	Establish a Short Breaks Improvement Plan and introduce routine reporting and forecasting arrangements	March 2027

Understanding unmet need	Develop baseline reporting and improve understanding of unmet need and future demand	March 2027
Autism and complex needs	Complete a specialist autism short breaks options appraisal	March 2027
Transition planning	Complete a joint children's and adults' short breaks options appraisal for young people aged 14-25	January 2027

The Improvement Plan will support:

- improved recording arrangements for short breaks and unpaid carer support;
- stronger data quality and performance reporting;
- a joint forecasting approach across Children's Services, Preparing for Adulthood and Adult Social Care;
- improved understanding of unmet need;
- stronger intelligence relating to autism and complex needs; and
- regular reporting through existing governance arrangements and the Learning Disabilities and Autism Collaborative.

4.4 Local Government Reorganisation presents both opportunities and risks for the future development of short breaks provision. Potential benefits include access to a larger provider market, increased market intelligence, shared learning and opportunities for greater collaboration across Leicester, Leicestershire and Rutland.

5.0 Conclusion

5.1 Leicester already has a range of short break provision available for adults with learning disabilities and/or autism. This review provides an opportunity to strengthen the systems that sit around that provision, including information, access arrangements, planning and commissioning intelligence.

5.2 The review has identified opportunities to improve information for unpaid carers and people drawing on support, strengthen pathways into overnight short breaks, improve understanding of unmet need and develop a more robust approach to forecasting future demand. A more joined-up approach across Children's Services, Preparing for Adulthood and Adult Social Care will support better planning and improve confidence in future commissioning decisions.

5.3 Without these improvements there is a risk that unmet need remains hidden, future demand is not identified early enough and opportunities to support unpaid carers and plan services effectively are missed.

5.4 Progress against the improvement programme set out in Section 4.2 will be monitored through existing governance arrangements. By March 2027 the programme aims to demonstrate:

- improved access to information;
- a clearer pathway into short breaks;
- improved understanding of unmet need and future demand;
- stronger commissioning intelligence; and
- completion of agreed options appraisals.

5.5 The purpose of this report is to provide Scrutiny Commission Members with the evidence gathered through the review and seek their views on the issues identified. Any recommendations arising from Scrutiny will be considered alongside the evidence in the report and may inform future decisions taken by the Lead Member regarding the development of Leicester's short breaks offer for people with learning disabilities and/or autism.

6 Scrutiny / stakeholder engagement

A range of engagement undertaken in Spring-Summer 2025 as follows:

6.1 Commissioners have engaged with unpaid carers at the Age UK Unpaid carers Support Service - they shared their concerns about lack of information on eligibility and charging for short breaks for their loved ones. They shared their worry about their loved ones going into respite and becoming anxious and confused which can then have a negative impact on them when they get home.

6.2 We visited the We Think group on several occasions – this group shared with us the importance of having short breaks that are fun, person centred, focused on their interests are preferably at the same places as their friends go to.

6.4 We visited to the Big Mouth Forum where the group shared with us that they really would really like to have short breaks somewhere with a nice bedroom that has their home comforts, play station and other activities they like, preferably be near a park and offering lots of fun activities.

6.5 We met with a couple who have an autistic son. They emphasised the importance of short breaks being enabling and promoting independence. Also, they emphasised the need for short breaks to be accessible in terms of location and that it is commissioned in a way that allows them to actually have a break rather than having to drive a long way to get to and from the service.

6.6 We worked with the Manager at Barnes Heath House to create a comprehensive visual guide to “what good looks like” for providers interested in providing short breaks for autistic young people and young people with more complex needs – this will be shared at the market engagement session planned in July this year.

7. Financial, legal, equalities, climate emergency and other implications

7.1 Financial implications

There are no current financial implications from the content of this report at this time. The 2-year fixed term joint funded Commissioner post (0.6 FTE) to lead on the completion of the work on the LLR Short Breaks Directory and information offer is to be primarily funded from Health (0.4 FTE) with ASC contributing to the 0.2 FTE balance of cost for this post. As a result of that work, future demand in the form of a complex autism and overnight specialist short breaks offer, and take-up of overnight short breaks opportunities in general, may result in additional costs to the Adult Social Care package costs budget. This will need to be quantified in due course and future planning of costs will benefit from the proposed work to strengthen forecasting, data sharing and transition planning between Children's Services, Preparing for Adulthood and Adult Social Care.

Signed: Matt Cooper, Business Manager (Finance)

Dated: 14 July 2026

7.2 Legal implications

There are no apparent legal implications from the content of this report at this stage.

In terms of the recommendations, support may be needed from legal teams going forward. The proposed Adult Short Breaks Directory is to be co-produced with other authorities, and this may require a joint working agreement to be put in place to facilitate those arrangements.

Similarly, the relationship with and joint funding by the of the LDA Collaborative to provide a LLR Short Breaks commissioner may need to be documented/formalised.

Signed: **Emma Young, Senior Lawyer**

Dated: **14 July 2026**

7.3 Equalities implications

Our Public Sector Equality Duty (PSED) requires us to eliminate unlawful discrimination, advance equality of opportunity and foster good relations between those who share a protected characteristic as defined by the Equality Act 2010 (sex, sexual orientation, gender reassignment, disability, race, religion or belief, marriage and civil partnership, pregnancy and maternity, age) and those who do not. The Council also has an obligation to treat people in accordance with their Convention rights under The Human Rights Act, 1998. The proposal asks for the endorsement of the overall direction of travel for the development of Leicester's short breaks offer for adults with learning disabilities and/or autism. The report identifies that current information is fragmented, pathways are unclear, and there may be unmet need, particularly for people with complex support needs, autistic people, younger adults and people from culturally diverse communities. This proposal is likely to have a positive impact on adults with learning disabilities and/or autism, and on their unpaid carers, by improving access to information, strengthening pathways and developing a more coordinated and person-centred short breaks offer. The planned co-production, market engagement and focus on culturally competent support should help reduce barriers and improve equitable access across different communities. Given the nature of the changes proposed and in order to demonstrate that the consideration of equalities impacts is taken into account, as an integral part of the process of reviewing or amending existing services, it is recommended that an Equality Impact Assessment (EIA) be undertaken on the agreed option. The EIA process can support the Council to predict possible issues and take appropriate action such as removing or mitigating any negative impacts, where possible, and maximising any potential for positive impact. The EIA is an iterative process and should be revisited as part of the decision-making process.

Signed: Equalities Officer, Surinder Singh, Ext 37 4148
Dated: 16 July 2026

7.5 Climate Emergency implications

There are no direct climate emergency implications associated with this report.

Signed: Phil Ball, Sustainability Officer, Ext 372246

Dated: 14 th July 2026

7.6 Other implications (You will need to have considered other implications in preparing this report. Please indicate which ones apply?)

8.0 Background information and other papers:

9.0 Summary of appendices:

10 Is this a private report (If so, please indicate the reasons and state why it is not in the public interest to be dealt with publicly)?

11 Is this a “key decision”? If so, why?

Adult Social Care Scrutiny Commission

Work Programme 2026-2027

Meeting Date	Item	Recommendations / Actions	Progress
25 June 2026	1. CQC update 2. Q4 25-26 performance		
27 August 2026	1. Verbal Update on CQC Inspection of Shared Lives 2. Supported Living 3. Short Breaks		
12 November 2026	1. Young Carers/Carers 2. Diverse by Design 3. Workforce Report	1. Carer's Strategy 2. Added to Work Programme as part of the June 25 Scrutiny meeting actions. – to include caseloads for Social Workers.	
21 January 2027	1. Dementia	1. To come back with lived experience Case Studies as per June Scrutiny meeting actions. (New provider.)	
11 March 2027			

Director's suggestions	Chair's Suggestions

Forward Plan Items (suggested) 2025-26

Topic	Detail	Proposed Date
Post-Adult Social Care CQC Improvement Plan (June and November 2026)		June & November
Adult Supported Living (Late summer) 2026)		September
Neighbourhood Teams?	To be discussed with Chair	

Leading better lives	Also, social isolation and loneliness. Information to be provided on early intervention for working age adults requiring care packages in order to reduce demand and ensure that ASC remained financially sustainable. Prevention to be included. For more information / numbers on how challenges and barriers are addressed.	Autumn
Self-funders	Added after 13 th Nov meeting. To focus on the experiences of people of paying for own care. Provider/s and possibly VSE sector to be invited.	
Adult Social Care Quarter 2 Performance (April – September 2025) and Quality Assurance	To come back to Scrutiny when more figures are available. Invite the new head of academy once established - Also invite CYPE Scrutiny members.	
Employment Rights Act 2025	To follow up on the Fair Pay agreement. Following April scrutiny meeting.	
Modern day Slavery	Following up from April Scrutiny meeting on Employment Rights.	
Support for Carers	Carer's Strategy to come back to Scrutiny, including carer diversity. Age UK report on the discharge grant scheme for care and to follow work on Short Breaks.	

[illegible]

